The Population Impact of Severe Mental Illness on Violent Crime

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Objective: This study aimed to determine the population impact of patients with severe mental illness on violent crime.

Method: Sweden possesses high-quality national registers for all hospital admissions and criminal convictions. All individuals discharged from the hospital with ICD diagnoses of schizophrenia and other psychoses (N=98,082) were linked to the crime register to determine the population-attributable risk of patients with severe mental illness to violent crime. The attributable risk was calculated by gender, three age bands (15–24, 25–39, and 40 years and over), and offense type.

Results: Over a 13-year period, there were 45 violent crimes committed per 1,000 inhabitants. Of these, 2.4 were at-

tributable to patients with severe mental illness. This corresponds to a population-attributable risk fraction of 5.2%. This attributable risk fraction was higher in women than men across all age bands. In women ages 25–39, it was 14.0%, and in women over 40, it was 19.0%. The attributable risk fractions were lowest in those ages 15–24 (2.3% for male patients and 2.9% for female patients).

Conclusions: The population impact of patients with severe mental illness on violent crime, estimated by calculating the population-attributable risk, varies by gender and age. Overall, the population-attributable risk fraction of patients was 5%, suggesting that patients with severe mental illness commit one in 20 violent crimes.

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Increasing recognition is being given to the public health burden of violence (1). Every year, over half a million people die from interpersonal violence, nearly double that from armed conflict (2). It is the sixth leading cause of death among people ages 15-44 (3). In addition, many more people survive acts of violence than die from them and suffer physical injury and psychological consequences. Consequently, violence is estimated to be among the 20 leading causes of disability-adjusted life years worldwide (4), and its contribution to worldwide disability is projected to increase in the next two decades (5). Evidence suggests that among the potentially modifiable risk factors for violent crime is severe mental illness. Studies of birth cohorts in Scandinavia (6–8) and New Zealand (9), psychiatric case registers in Australia (10-12) and the United Kingdom (13), and discharged psychiatric patients in the United States (14) have indicated that psychoses are modest risk factors for violent offending. This research has estimated that the risk of an individual with psychosis committing a violent offense compared with a general population group of a similar age is between two and six times for men and two and eight times for women.

However, previous research has estimated the probability that an individual with a severe mental illness receives any violent conviction, not accounting for an individual repeat offender or the number of different crimes that

make up a single conviction. In addition, and more important from a public health perspective, focusing solely on relative risk does not account for the absolute base rate of these crimes and gives an incomplete picture of the dangerousness of those with severe mental illness. Risk estimates underestimate the population impact of these patients to violent crime if individuals with severe mental illness offend more frequently than the general population. In support, recent evidence from Australia (11) suggests that offenders with schizophrenia have two times more convictions over their lifetime than offenders without schizophrenia when matched for age and neighborhood. If, on the other hand, they offend less frequently, the relative risk will exaggerate the population impact. To clarify this issue, calculating the population-attributable risk of severe mental illness to violent crime—the proportion of violent crimes that can be attributed to individuals with severe mental illness—is necessary (15). By analogy, it is known that the relative risk of developing lung and pancreatic cancers is significantly higher in smokers, but the population-attributable risk of smoking differs substantially between them. It is estimated at 90% for lung cancer, but for pancreatic cancer, it is 33% because of the contribution of other risk factors, such as alcohol use (16).

In order to empirically investigate the population impact of severe mental illness on violent crime, we exam-

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ined data from high-quality national hospital and crime registers in Sweden covering the period 1988–2000. We calculated the population-attributable risk: the number of violent crimes committed per 1,000 persons in the whole population that would *not* have occurred if the risk factor—severe mental illness—had been absent, and the population-attributable risk fraction, which is the proportion of violent crimes in the whole population that may be attributed to individuals with severe mental illness. Because the population impact was the focus of the study, we included all categories of violent crime—not just homicide—which is a relatively rare event compared to other types of violent crime. We discuss these findings in light of the assumption of these methods that there is a causal relationship between risk factor and outcome.

Method

Study Setting

In Sweden, all residents, including immigrants on arrival to the country, are given a unique 12-digit identification number that is used in national registers for health care and crime. With a population of nearly 9 million, Sweden has the largest inpatient hospital register in the world. This register includes individuals who are admitted to any general or psychiatric hospital for assessment and/or treatment, including secure hospitals, and the few private providers of health care. All patients are given a clinical diagnosis at discharge, according to ICD-9 (before 1996) and ICD-10 (from 1997 on) registered by their unique identification number. Hospital discharge diagnoses are thought to be comprehensive in terms of national coverage from 1988. The register is high quality-of the 1,421,795 patients discharged with psychiatric diagnoses from 1988 to 2000, no personal identification number was available for 13,669 discharge episodes (1.0%), and these were excluded from subsequent analyses.

Patients

We extracted information on all individuals discharged from hospitals from Jan. 1, 1988, to Dec. 31, 2000, with any principal diagnosis of a severe mental illness who were ages 15 and older (the age of legal responsibility in Sweden). We included two groups of patients: those with schizophrenia (diagnostic codes 295.0-6, 295.8-9, and F20-21) and those with other psychoses (schizoaffective disorder [295.7, F25], affective psychoses [296], paranoid states [297], other nonorganic psychoses [298, F28, F29], persistent and induced delusional disorders [F22, F24], acute and transient psychotic disorders [F23], manic episode [F30], bipolar affective disorder with psychotic symptoms [F31.2, F31.5], and depressive disorders with psychotic symptoms [F32.3, F33.3]). Both groups included patients with comorbid diagnoses, such as substance abuse. We chose these diagnostic categories in part because research has found that this register is valid and reliable for diagnoses of severe mental illness; 86% of those diagnosed with schizophrenia corresponded with a file-based review by psychiatrists (17). Consequently, the register has been used in recent epidemiological investigations (18, 19). Sweden experienced de-institutionalization in the 1970s, in line with other Western countries.

Outcome Measures

We obtained unique identification numbers for all individuals ages 15 (the age of criminal responsibility) and older who committed a violent crime from 1988 to 2000 from the national crime

register. Of the 205,846 violent convictions, only 105 (0.001%) were without a personal identification number and were excluded from subsequent analyses. For the purposes of this study, a violent crime was defined as homicide and attempted homicide, aggravated assault (an assault that is life-threatening in nature or causes severe bodily harm), common assault, robbery, threatening behavior, harassment, arson, and any sexual crime. We used conviction data because, in Sweden, in common with only a few countries in the world, individuals with mental disorders who are charged by the courts are convicted as if they did not have mental disorders (i.e., regardless of their mental state at the time of the offense), although sentencing does take mental health issues into account. Therefore, conviction data included those for which a court ordered detention in a psychiatric hospital or a noncustodial sentence and determined legal insanity (in someone who suffered from "psychosis regardless of aetiology" at the time of the offense established by a court-ordered forensic psychiatric evaluation). It also included cases in which the prosecutor issued a warning of caution or a fine (e.g., in less serious violent crimes or some juvenile cases). In addition, because plea bargaining is not permitted in the Swedish legal system at the conviction stage, the crime register more accurately reflects the burden of officially resolved criminality in the population than in most other countries. Sweden does not substantially differ from other members of the European Union in the rates of violent crime and their resolution (20).

We linked patients with severe mental illness to the crime register using their unique identification numbers. Thus, any patient with severe mental illness during the period from 1988 to 2000 who was convicted of a violent offense during the same time period, regardless of the timing of the hospital discharge and the violent conviction, was included. We calculated all individual counts of violent crimes from each conviction, regardless of psychiatric status, so that all violent offenses were included. For example, if someone convicted of attempted murder also committed other violent offenses at the same time, all of these different offenses would have been included in the analyses. The next step was to include all crimes over time in the same individual so that the nature and extent of re-offending were accounted for. We then calculated the population-attributable risk (the absolute difference in the rate of violent crimes in the whole population and the rate in individuals who had not been patients with severe mental illness) and the population-attributable risk fraction (the proportion of violent crimes in the whole population that could be attributed to patients with severe mental illness), according to standard methods (21). Our choice of using individual counts of crime was to capture, as much as possible from official statistics, the public health burden of violent crime. However, we redid the analysis by studying the proportion of violent convictions that could be attributed to patients with severe mental illness and also the proportion of violent criminals who were patients.

Statistical Analyses

The base rate r was defined as the number of separate violent crimes committed per 1,000 in the general population over the 13-year period based on Sweden's average population during the period 1988–2000, which was 7,176,361 for those ages 15 and over (22). r_0 was defined as the number of violent crimes per 1,000 individuals who had not been patients with severe mental illness (unexposed), and r_1 was the number of violent crimes per 1,000 patients with severe mental illness (exposed). We then calculated the population-attributable risk as the difference in r- r_0 and the population-attributable risk fraction as population-attributable risk/r. These were estimated by major diagnostic group (schizophrenia and other psychoses), gender, and age band. Three age bands (15–24 years inclusive, 25–39, and 40 years and over)—referring to the age at first violent conviction—were chosen on the-

TABLE 1. Characteristics of All Patients on the Swedish Hospital Discharge Register and Those With Severe Mental Illness, 1988–2000

| Group | Men | Women | Total |
|---|---------|---------|-----------|
| All patients | | | |
| Number of individuals | 218,283 | 222,783 | 441,066 |
| Number of hospital admissions | 781,914 | 639,881 | 1,421,795 |
| Median number of days in the hospital from 1988 to 2000 | 17 | 24 | 20 |
| Patients with severe mental illness | | | |
| Number of individuals | 43,401 | 54,681 | 98,082 |
| Number of hospital admissions | 235,618 | 268,719 | 504,337 |
| Median number of days in the hospital from 1988 to 2000 | 68 | 64 | 66 |

oretical grounds, reflecting a peak in criminal behavior in the general population in 15–24-year-olds (23) and a significant decline in offending in those over 40 (24). We calculated the cross-product odds ratio with Cornfield 95% confidence intervals (CIs) with Epilnfo software, version 3.01 (Centers for Disease Control, Atlanta, 2003). The individual population-attributable risk fractions and odds ratios for schizophrenia and for other psychoses were estimated assuming a diagnostic hierarchy that placed schizophrenia above other psychoses.

We received research ethics approval from Huddinge University Hospital, Stockholm (number 194/02).

Results

Patient Characteristics

During the period 1988–2000, 98,082 patients with severe mental illness, or 1.4% of the general population, were discharged from the hospital (55.8% women) (Table 1). These individuals were admitted to the hospital 504,337 times, with 5.1 admissions on average (SD=7.5, median=3, mode=1, range=1–184). The number of individuals with severe mental illness who committed at least one violent crime over the time period was 6,510. Therefore, of all patients with severe mental illness, 6.6% had a violence conviction. This compared with 130,421 individuals, or 1.8% of the general population, who had a violence conviction (Table 2).

Those with severe mental illness committed 21,119 individual counts of violent crime (3.2 violent crimes per convicted individual with a severe mental illness) compared with 303,264 counts of violent crime in the general population (2.3 violent crimes per convicted individual in the general population). Among patients and others who offended, the pattern of repeat offending was similar: 19.4% of patients (N=1,266) were convicted on two or more occasions, compared with 15.6% (N=21,356) of the general population; 0.3% of all patients (N=21) were convicted at least 10 times compared with 0.1% (N=118) of the general population.

Odds Ratios

The overall crude odds ratio for patients with severe mental illness for violent convictions during the period 1988–2000 was 3.8 (95% CI=3.7–3.9). The odds ratio was higher in women than in men and higher in those 25 years and older than in those 15–24 years old (Table 3).

Population-Attributable Risk

Forty-five violent crimes per 1,000 inhabitants were committed during 1988–2000. In comparison, 215 violent crimes were committed per 1,000 patients with severe mental illness. For those who had never been hospitalized with a diagnosis of severe mental illness, 43 violent crimes were recorded per 1,000 individuals. The population-attributable risk for patients with severe mental illness was 2.4, and the population-attributable risk fraction was 5.2%. In other words, patients with severe mental illness, as identified by hospital admissions, committed about 5% of all violent crimes.

Population-attributable risk fractions were calculated by age band and gender (Table 3). The population-attributable risk fraction for both genders was lower in the 15–24 age band than in the older age bands. Six violent crimes were committed per 1,000 women in the general population, of which 0.6 could be attributed to patients with severe mental illness. Women with severe mental illness committed about one-ninth of the violent offenses than the men with severe mental illness (47 violent crimes per 1,000 female patients versus 427 violent crimes per 1,000 male patients). Women had higher population-attributable risk fractions compared with men, particularly for those ages 25–39 years and those 40 and over. The population-attributable risk fraction for women ages 40 and over was 19%.

We also calculated the population-attributable risk fraction by looking at the proportion of violent convictions (rather than individual counts of violent crime) that could be attributed to patients with severe mental illness (Table 3). The population-attributable risk fraction was 4.3%. We also calculated the population-attributable risk fraction by looking at the proportion of violent criminals who were patients with severe mental illness. The population-attributable risk fraction was 4.8%. Because these two alternate methods of calculating the population-attributable risk fraction were not materially different from using individual counts of violent crime, subsequent analyses focused on individual counts of violent crime.

Schizophrenia and Other Psychoses

For schizophrenia, the crude odds ratio was 6.3~(95%~CI=6.1-6.6), and for other psychoses, it was 3.2~(95%~CI=3.1-3.3). We calculated the population-attributable risk and the population-attributable risk fraction for these pa-

TABLE 2. Population Base, Incident Rates, and the Population-Attributable Risk of Patients With Severe Mental Illness to Violent Crime in Sweden From 1988 to 2000

| | | Population Base | Violence Convictions | | |
|---------------------|-----------------|--|------------------------|--|------------------|
| Age (years) and Sex | Population Size | Number of Patients With Severe Mental Illness | Number of Offenders | Number in Patients With Severe Mental Illness | Number in Others |
| 15–24 | | | | | |
| Men | 561,815 | 4,447 | 49,145 | 2,083 | 79,946 |
| Women | 586,683 | 3,520 | 5,544 | 199 | 6,533 |
| 25–39 | | | | | |
| Men | 930,121 | 12,633 | 44,262 | 4,822 | 63,095 |
| Women | 886,551 | 11,107 | 4,653 | 738 | 5,088 |
| ≥40 | | | | | |
| Men | 1,998,512 | 26,321 | 29,979 | 3,011 | 36,495 |
| Women | 2,212,679 | 40,054 | 3,348 | 646 | 3,190 |
| All ages | | | | | |
| Men | 3,490,448 | 43,401 | 123,386 | 9,916 | 179,536 |
| Women | 3,685,913 | 54,681 | 13,545 | 1,583 | 14,811 |
| Men and women | 7,176,361 | 98,082 | 136,931 | 11,499 | 194,347 |

a r is the number of violent crimes committed per 1,000 individuals in the total population over the study period, r_0 is the number of violent crimes per 1,000 individuals who were not patients with severe mental illness, and r_1 is the number of violent crimes committed per 1,000 patients with severe mental illness.

tients. A total of 26,663 individuals were discharged from the hospital with schizophrenia, and 71,419 individuals were discharged with other psychoses. The number of violent crimes committed was 328 per 1,000 patients with schizophrenia and 173 per 1,000 patients with other psychoses. The population-attributable risk for patients with schizophrenia to violent crimes was 1.0 (out of 45) per 1,000 inhabitants in the population, and for other psychoses, it was 1.4. This corresponded to a population-attributable risk fraction of 2.3% for patients with schizophrenia and 2.9% for patients with other psychoses.

Thus, these population-attributable risk fractions and odds ratios point in different directions. Although the odds ratio was higher for those with schizophrenia than for those with other psychoses, the attributable risk fraction was higher for those with other psychoses.

Offense Type

Population-attributable risk fractions were broken down by category of offense. Higher population-attributable risk fractions were found for homicide and attempted homicide (18.2%) and arson (15.7%). Population-attributable risk fractions for threats and harassment was 7.5%; for assaulting an officer, 6.8%, for aggravated assault, 6.3%; sexual offenses, 4.9%; robbery, 3.6%, and common assault, 3.1%.

Discussion

This study calculated the population-attributable risk and attributable risk fraction of patients with severe mental illness in relation to violent crime. It did so by linking high-quality national databases for hospital discharges and violent convictions in Sweden, involving 98,082 patients who committed 21,119 crimes. Over a 13-year period, 45 violent crimes were committed per 1,000 inhabitants, of which 2.4 were attributable to patients with severe

mental illness. This corresponded to a rate of approximately one violent crime per 1,000 inhabitants every 5 years that could be attributed to patients with severe mental illness. The attributable risk fraction of these patients to violent crime was 5.2%. Assuming that there is a causal relationship between severe mental illness and violent crime, one way of interpreting this attributable risk fraction is that violent crime would have been reduced by 5.2%, if, hypothetically, all those with severe mental illness had been institutionalized indefinitely.

This study has a number of limitations. First, we defined patients with severe mental illness by their status as inpatients. There were individuals with such illnesses who were not admitted to the hospital, although in Sweden, this is unlikely to exceed 10% of such patients (25, 26). Studying inpatients only, however, has the advantage of specificity and allows for estimation of the potential impact of any interventions. Second, this investigation has defined violent crime by officially recorded conviction data. Although this avoids the reporting biases associated with self-report and informant questionnaires for violence, it is an underestimate of the extent of violent behavior in society (14). However, the Dunedin Study (9) found that this underestimate did not alter the odds ratios for violent behaviors in those with psychiatric disorders because the amount of violence underestimated was similar among those with psychiatric disorders and those without such disorders. A particular advantage of using Swedish conviction data is that it includes individuals who are sentenced by the court to psychiatric hospitals and who are cautioned or fined. In addition, Swedish data are not affected by plea bargaining, which can alter the final recorded conviction in some legal systems. Third, the method of population-attributable risk assumes causality. However, the relationship between severe mental illness and crime is more complex than simple causality, and nonmodifiable risk factors, such as age, gender, socioeco-

| Violent Crimes | | Population-Attributable Risk Based on Violent Crimes ^a | | | |
|---|-------------------------------|---|----------------|----------------|----------------|
| Number Committed by Patients With Severe Mental Illness | Number Committed by Others | r | r ₀ | r ₁ | Risk per 1,000 |
| 3,817 | 119,129 | 218.8 | 213.7 | 858.3 | 5.1 |
| 304 | 8,480 | 15.0 | 14.5 | 86.4 | 0.4 |
| 9,109 | 104,685 | 122.3 | 114.1 | 721.1 | 8.2 |
| 1,194 | 6,705 | 8.9 | 7.7 | 107.5 | 1.3 |
| 5,605 | 60,020 | 32.8 | 30.4 | 213.0 | 2.4 |
| 1,090 | 4,245 | 2.4 | 1.9 | 27.2 | 0.5 |
| 18,531 | 283,834 | 86.6 | 82.3 | 427.0 | 4.3 |
| 2,588 | 19,430 | 6.0 | 5.3 | 47.3 | 0.6 |
| 21,119 | 303,264 | 45.2 | 42.8 | 215.3 | 2.4 |

nomic status, and previous criminality are important, as are other potentially treatable factors such as substance abuse, personality disorder (27, 28), and medication compliance (29). Comorbid substance abuse, in particular, increases the risk of violent crime in those with severe mental illness (8, 11, 14). However, because substance abuse and severe mental illness are not independent of each other, we did not calculate the attributable risk separately for those with and without comorbidity because the focus of this study was the attributable risk of patients with severe mental illness, not of the psychosis itself.

This approach makes no assumptions about the timing of the offense. This means that individuals who were hospitalized after the offense occurred are included in population-attributable risk estimates. Although it is reasonable to assume that the severe mental illnesses that were included in this study are mostly lifelong, this might overestimate the contribution of severe mental illness to violent crime. But it may also underestimate the contribution because it assumes that all those with severe mental illness have been admitted to the hospital over a 13-year period. The chronicity of these conditions argues for the approach of population-attributable risk because including only the patients whose diagnoses preceded the offense misses significant numbers of individuals who were first diagnosed after assessment by forensic psychiatric services. This study did not estimate the unique contribution of psychotic symptoms to violent crime or examine the possible mechanisms of offending, but rather, it addressed from a public health perspective the potentially more relevant issue of the attributable risk of patients with severe mental illness. Calculation of the attributable risk for psychotic symptoms would require further adjustment by potential confounders, which would further reduce the risk of violence uniquely attributable to severe mental illness. A final possible limitation is the generalizability of this data to other countries. Although Sweden is average for

Western Europe in terms of the rate of violent crime per head of population, it has lower rates of homicides (around 100 homicides per year in a population of 9 million) than countries with more liberal gun ownership laws, such as the United States. This will alter the attributable risk for homicide, which is likely to be lower in countries such as the United States, but it is unlikely to substantially modify the overall attributable risk for violent crime, which is mostly accounted for by much more common crimes, such as assault.

Population-attributable risk is not directly relevant to estimating the dangerousness of individuals with severe mental illness relative to others. Rather, relative risks do that, and we have reported odds ratios that are significantly higher in patients with severe mental illness compared with the general population. Because this study is based on 6,510 violent criminals with severe mental illness, it was larger than previously published work. For schizophrenia, the odds ratio was estimated to be 6.3 and similar to findings in other investigations of Australian (10), Danish (8), and Finnish (7) patients. The odds ratios reported in this study, however, might be underestimates because there were individuals with severe mental illness who were not admitted to the hospital over the 13-year period but who nevertheless committed violent crimes.

The definition of violent crime used in this investigation was intentionally broad enough to include offenses that potentially cause significant physical disease and psychological distress. In addition, overall attributable risk fractions were calculated by type of offense. A relatively larger contribution of severe mental illness was observed for homicide and attempted homicide (18%) and arson (16%). Because these are higher-profile crimes, this would partly explain the impression given by the media of the high rates of violence in psychiatric patients (30). However, focusing solely on such crimes would not give a complete picture of the public health burden of violence because

TABLE 3. The Contribution of Patients With Severe Mental Illness to Violent Crime in Sweden From 1988 to 2000 in Terms of Odds Ratios and Population-Attributable Risk Fractions

| | | | Population-Attributable Risk Fraction (%) | |
|---------------------|-------------------|----------|---|----------------------------|
| Age (years) and Sex | Odds Ratio 95% CI | | Based on Violence Convictions | Based on Violent Crimes |
| 15–24 | | | | |
| Men | 2.5 | 2.3-2.6 | 1.8 | 2.3 |
| Women | 3.9 | 3.2-4.6 | 2.4 | 2.9 |
| 25–39 | | | | |
| Men | 5.3 | 5.1-5.6 | 5.8 | 6.7 |
| Women | 10.0 | 9.1–11.0 | 11.6 | 14.0 |
| ≥40 | | | | |
| Men | 5.7 | 5.4-6.0 | 6.4 | 7.3 |
| Women | 9.7 | 8.8-10.6 | 15.3 | 19.0 |
| All ages | | | | |
| Men | 4.0 | 3.9-4.1 | 4.0 | 4.9 |
| Women | 6.1 | 5.8-6.5 | 8.3 | 10.4 |
| Men and women | 3.8 | 3.7–3.9 | 4.3 | 5.2 |

the base rates are so low, accountable for only 0.6% of the violent crimes in Sweden in the case of homicide and attempted homicide. There was no straightforward relationship between crime severity and attributable risk. For example, the attributable risk for threats and harassment (7.5%) was higher than that for aggravated assault (6.3%).

The contribution of female patients with severe mental illness to violent crime in Sweden was very small. The population-attributable risk of female patients with severe mental illness was 0.6 violent crimes per 1,000 women inhabitants over the period 1988-2000. In other words, less than one violent crime was committed per 1,000 women that was attributable to patients with severe mental illness over a 13-year period in Sweden. Although previous research has shown that female patients with severe mental illness have a higher relative risk of violent offending than male patients (8), which was also found in the present study, this does not represent a significant public health burden. Nevertheless, violent offending in women was more attributable to severe mental illness than in men. This was especially the case for older women who committed violent crimes, and our investigation would imply that the courts could consider routinely screening such women for psychiatric illness.

This study found that the population-attributable risk fraction was lowest for the youngest age band of 15–24 years, at 2.3% for men and 2.9% for women. This is consistent with research that has reliably established that the two most important risk factors for violence are being male and being young (23, 24). When a subpopulation is concomitantly exposed to several risk factors for a certain outcome or disease, the attributable risk of each risk factor will be less significant. Therefore, in younger persons, violent crime was less attributable to the one risk factor, i.e., severe mental illness, as identified by hospitalization, which was examined in this study.

In conclusion, even if one assumes that the association between severe mental illness and recorded violent crime is entirely causal, this population study has demonstrated that the overall contribution of patients with severe mental illness to such crime was about 5% in Sweden between 1988 and 2000. Although this contribution varied by gender, age, and type of violent crime, this finding should generate a more informed debate on the contribution of persons with severe mental illness to societal violence.

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